

Report to:	Cabinet	Date of Meeting:	3 September 2020
Subject:	Procurement of 120 litre Blue Wheeled Bins for Glass Recycling		
Report of:	Head of Highways & Public Protection	Wards Affected:	All Wards
Cabinet Portfolio:	Locality Services		
Is this a Key Decision:	Yes	Included in Forward Plan:	Yes
Exempt / Confidential Report:	No		

Summary:

This report seeks Cabinet authorisation for the procurement of Wheeled Bins to enable implementation of a glass collection and recycling service from domestic premises in the borough and a contract for the distribution of those bins to designated households.

Recommendation(s):

That:

- (1) The Head of Highways & Public Protection be authorised to conduct a procurement exercise, via mini-competition through the Yorkshire Purchasing Organisation (YPO) Framework 551 - Lot 1, for the supply of approximately 100,000 wheeled bins.
- (2) The Head of Highways & Public Protection be authorised to conduct a procurement exercise, via the Yorkshire Purchasing Organisation (YPO) Framework 551 - Lot 2, for a contract to distribute the above wheeled bins to individual properties within Sefton.
- (3) The Head of Highways & Public Protection be granted delegated authority, in consultation with the Cabinet Member for Locality Services and Chief Legal and Democratic Officer, to award the contracts resulting from the procurement exercises referred to above.

Reasons for the Recommendation(s):

It is necessary to procure the supply and distribution of approximately 100,000 wheeled bins in order to implement a glass collection and recycling service for domestic properties. In accordance with the Council's Contract Procedure Rules, the value of this procurement requires pre-procurement approval from Cabinet.

Alternative Options Considered and Rejected: (including any Risk Implications)

Alternative methods of procurement, such as the Council running its own OJEU compliant procurement process, were considered and rejected as use of the existing OJEU-compliant YPO Framework was felt to provide the most effective and efficient route.

What will it cost and how will it be financed?

(A) Revenue Costs

The annual revenue costs to fund the required level of Prudential Borrowing is £0.185m per year for 10 years. This additional cost will be met from the increased Recycling Credits that will be received from the MRWA (£0.400m per annum), with the surplus being used to partially offset the additional costs of replacing the Cleansing Vehicle Fleet. Additional collection costs will be met by the contractor disposing of the glass.

(B) Capital Costs

One off costs are expected to be in the region of £1,650,000 for the purchase/delivery and distribution of the bins, which will be funded via Prudential Borrowing. These costs are included in the approved Capital Programme for 2020/2021.

Implications of the Proposals:

Resource Implications (Financial, IT, Staffing and Assets):

There are no further direct resource implications or staffing implications. Adequate financial provision has been made for the purchase and distribution of the bins.

Legal Implications:

None.

Equality Implications:

There are no equality implications. The introduction of wheeled bins will improve equality for all residents. Any resident not already listed on the Council assisted-collection database, who is unable to present the bin at the kerb edge, will be able to request consideration for 'assisted status' as with other wheeled bin collections.

Contribution to the Council's Core Purpose:

<p><i>Protect the most vulnerable:</i> Creation of another 'new' stream of wheeled bin refuse & recycling operation provides for an improved collection service, and meets the requirements from DEFRA and the Environment Bill 2020 regarding increasing recycling rates across English Councils</p>
<p><i>Facilitate confident and resilient communities:</i> The additional bin will be dedicated for glass only collections, residents will be given clear guidance on usage and collection arrangements for this service.</p>
<p><i>Commission, broker and provide core services:</i> The current core (grey/brown and green bin operation) provided by the Council remains unchanged, indeed the additional glass collection operation enhances Council services and exceeds the Councils' minimum requirements under the Environment Act 2020.</p>
<p><i>Place – leadership and influencer:</i> Wheeled bins will improve the aesthetic value of the communities and help in a cleaner greener Sefton</p>
<p><i>Drivers of change and reform:</i> Creation of another 'new' stream of recycling collections provides for an improved service and increased recycling rates.</p>
<p><i>Facilitate sustainable economic prosperity:</i> Glass wheeled bins will improve the aesthetic value of the communities and help in a cleaner greener Sefton which in turn promotes investment and job opportunities within Sefton to individuals whilst benefiting the organisation.</p>
<p><i>Greater income for social investment:</i> Upskilling the current workforce to operate these 'new glass only bins represents an investment in that workforce</p>
<p><i>Cleaner Greener:</i> It is anticipated reduced spillage from the brown (recycling) bins across the Borough will translate to the Cleaner Greener agenda.</p>

What consultations have taken place on the proposals and when?

(A) Internal Consultations

The Executive Director of Corporate Resources and Customer Services (FD6083/20) and Chief Legal and Democratic Officer (LD4267/20.) have been consulted and any comments have been incorporated into the report.

All elected Ward Members in Sefton will be given pre-notification literature appertaining to the changes. The Cabinet Member for Locality Services has also been appraised of the changes.

(B) External Consultations

Discussions have been undertaken with Merseyside Waste & Recycling Authority (MRWA) regarding the removal of almost 90% of the glass currently delivered into their facilities. The remaining 10% which will be collected via communal wheeled bins, to be introduced in the middle of 2021, will still be delivered to MRWA. This change (to recycling and how it's sorted, recycled and collected) pre-empts the requirements of new Environment Bill 2020, currently passing through Parliament.

Implementation Date for the Decision

Following the expiry of the "call-in" period

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Appendices: N/A

Background Papers: There are no background papers available for inspection.

Introduction/Background

1. Government through its initial Green Paper on the "*Future for Waste and Recycling for the next 30 years*" indicated that to boost recycling rates, protect the environment and the planet, major changes to recycling would be needed through compulsion, (changes to the law), stealth (higher taxes on plastic related packaging etc.) and peer pressure through the general public perception on safeguarding the Environment.
2. The Green Paper contained many changes for waste and recycling that Government wished to see in the immediate, near and longer-term future.
3. After consultation in late 2019, Government embarked on a new "Environment Bill" to legislate for major change to waste/recycling and packaging, which would require Councils, industry and the public to change their methods and perceptions of waste especially plastics.
4. For Councils in England there are 5 main changes that Government intend to legislate for with a commencement date of 2024: compulsory collections of food waste to every residential property; garden waste collections to be free at source and form part of Council Tax; a minimum 'core' set of materials to be collected for recycling; standardisation of bin colours & minimum standards of collection (i.e. weekly or fortnightly).

Environment Bill Legislation - Progress to Date

5. The Government legislative programme has been severely impacted by Covid-19 and the Environment Bill is now not now expected to become law until late 2020 at the earliest. Whilst it is still passing through the parliamentary process, the main core

principles of the Bill remain intact, however, implementation dates may slip to 2025 from 2024.

Sefton – Waste & Recycling the Way Forward

6. The Government is asking for one 'core' item of recycling to be collected separately. Having reviewed the core items, due to weight of the product, the ease with which it can be separated and the potential for an income stream/recycling credits as a result, it is suggested that glass be removed from the current brown bin collection and collected separately, with effect March /April 2021, well ahead of any legislative requirement under the new Act.
7. By implementing this course of action the Council will meet its obligations under the Act and in addition, by not sending the collected glass to MRWA (Merseyside Waste & Recycling Authority) it offers the opportunity to claim credits off MRWA and a potential income stream to pay for the glass bins and defray costs of the new fleet of vehicles due in 2021.
8. An outlet for the glass has already been sourced by officers at a 'cost neutral' basis. The company has also agreed to supply a transport vehicle to collect and dispose of the glass.

Procurement Process

9. In order to meet the requirements of the new Environment Act it is proposed to procure the approximately 100,000 120 litre wheeled bins required to operate the above service, via a mini-competition through the OJEU-compliant YPO framework 551 (Lot 1). Evaluation will be based on the most economically advantageous tender, considering price and durability/quality of the wheeled bin. The mini-competition will be open to companies suitably qualified to meet the requirements within the YPO framework.
10. It is proposed to procure a separate contract for the distribution of the above bins to designated households, via YPO framework 551 (Lot 2). The contract for distribution of bins would be awarded by direct award to JETT, as the sole supplier in this lot.
11. Subject to approval, the mini-competition would be carried out in September 2020, for delivery of the bins in February/March 2021 and commencement of the new glass collection and recycling service in March /April 2021.